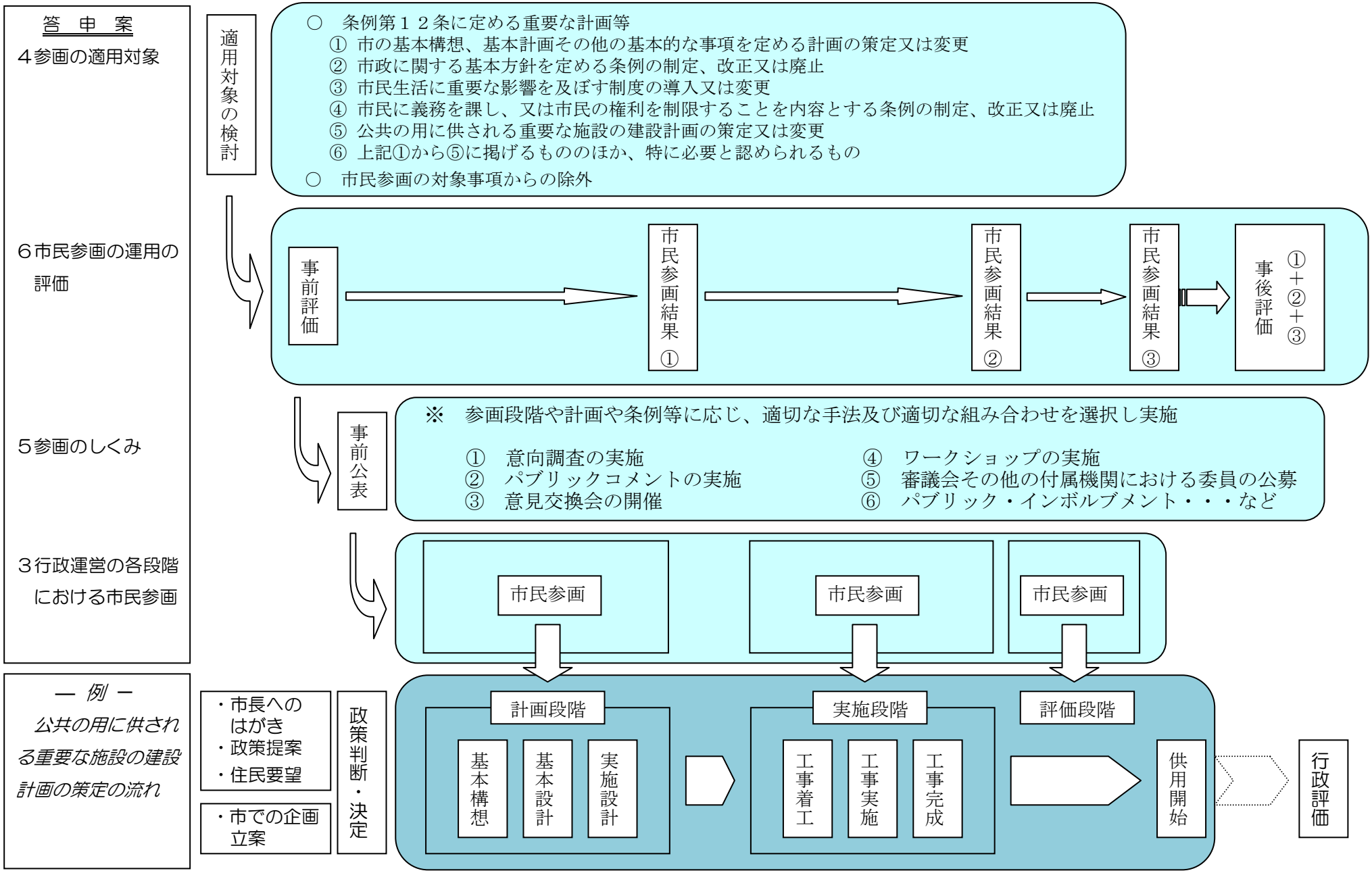市民参画及び運用の評価の流れ